

Agenda Item: 3454 /2014

Report authors: Jonathan Waters

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Report to the Chief Officer (Highways and Transportation)

Date: 02 September 2014

Subject: Littlemoor Bowling Club – Section 106 Works – Traffic Regulation Order

Capital Scheme Number: 32164

Are specific electoral Wards affected?	⊠ Yes	☐ No
If relevant, name(s) of Ward(s): Pudsey		
Are there implications for equality and diversity and cohesion and integration?	☐ Yes	⊠ No
Is the decision eligible for Call-In?	☐ Yes	⊠ No
Does the report contain confidential or exempt information?	☐ Yes	⊠ No
If relevant, Access to Information Procedure Rule number:		
Appendix number:		

## Summary of main issues

This report seeks authority to advertise and implement a Traffic Regulation Order in the Pudsey area of Leeds, following a Section 106 Agreement between Leeds City Council and a developer that stipulates a Traffic Regulation Order must be implemented as a result of a development at the Littlemoor Bowling Club on Valley Green, Pudsey.

#### Recommendations

- 2 The Chief Officer (Highways and Transportation) is requested to:
  - authorise the detailed design and subsequent implementation of a scheme in the Pudsey Ward, as shown on drawing TMW-28-1-1911\_01c, to introduce a series of waiting restrictions on Brick Mill Road, Valley Green and Valley Road, Pudsey;
  - ii) Request the City Solicitor to advertise a draft Traffic Regulation Order to introduce a series of waiting restrictions as described in paragraph 2 i) and if no valid objections are received, make and seal the Traffic Regulation Order as advertised;
  - iii) approve an injection of £5,500 into the capital programme, funded from a section 106 receipt; and

iv) give authority to incur expenditure of £5,500 being £4,000 construction costs, and £1,500 staff design fees, funded from a section 106 receipt.

## 1 Purpose of this report

1.1 This report seeks authority to advertise and implement a Traffic Regulation Order in the Pudsey area of Leeds, following a Section 106 Agreement between Leeds City Council and a developer that stipulates a Traffic Regulation Order must be implemented as a result of a development at the Littlemoor Bowling Club on Valley Green, Pudsey.

## 2 Background information

- 2.1 Leeds City Council entered an agreement under Section 106 of the Town and Country Planning Act 1990 with Littlemoor Working Mens Club and Institute Limited, date 8 March 2013, relating to land at Littlemoor Bowling Club in the Pudsey area of Leeds.
- 2.2 The Section 106 Agreement stipulates that the Council will implement a Traffic Regulation Order in the vicinity of the development in the interest of road safety.
- 2.3 The Littlemoor Bowling Club is accessible from Valley Green, a private road which adjoins Valley Road, a publically adopted road. Residents of Valley Green have been informed of the proposals as detailed in paragraph 4.2.
- 2.4 Valley Road is a single carriageway road which serves residences and adjoining roads. It is a steep road, with mean speeds of 27.5mph noted in speed surveys taken in October 2012. An informal parking arrangement takes place amongst residents which serves to allow adequate access and free flow of traffic along Valley Road, in a give and take fashion.
- 2.5 There has been one 'slight' injury accident in this location in the period 2009 to date, just west of the Valley Green/ Valley Road junction, where a vehicle collided with a stationary vehicle waiting for oncoming traffic to pass.

#### 3 Main issues

- 3.1.1 Following the development being constructed at Littlemoor Bowling Club, there is concern of overspill parking onto Valley Road, which would result in a disruption of the informal parking arrangement which currently takes place.
- 3.1.2 In the interest of road safety, accessibility and free flow of traffic, it is proposed to implement lengths of 'No waiting at any time' on Brick Mill Road, Valley Green and Valley Road, Pudsey, to maintain the situation as is found at present.
- 3.2 Design Proposals and Full Scheme Description.
- 3.2.2 It is proposed to implement lengths of 'No waiting at any time' around the junction radii of Brick Mill Road with Valley Road and Valley Green with Valley Road. The

length extending west from Brick Mill Road shall be extended slightly to cover the existing bus stop. It is also proposed to provide the same restriction between the eastern boundaries of 51 Valley Road and 83 Valley Road.

### 4 Corporate Considerations

## 4.1 Consultation and Engagement

- 4.1.1 Ward Members, the emergency services and METRO were consulted by letter / email on 5 November 2013, asking for their views on the proposals. A response was received from one Ward Member, expressing no objections to the proposals. Responses were received from West Yorkshire Police, Yorkshire Ambulance Service and West Yorkshire Fire and Rescue expressing no objections to the proposals.
- 4.1.2 As part of initial proposals to implement restrictions further into Valley Green as well as knowledge of the Section 106 Agreement, residents were consulted and also contacted the Council regarding this scheme expressing concerns as to the layout of the restrictions. Subsequent amendments were made, with the Ward Members being informed of these changes. Subsequently, one resident has expressed direct support for the updated proposals.
- 4.1.3 As part of the formal public advertisement process, a notice will be placed in the Yorkshire Post newspaper and notices detailing the proposals will be installed on lighting columns in the affected area.

## 4.3 Equality and Diversity / Cohesion and Integration

- 4.3.1 An Equality, Diversity, Cohesion and Integration screening form has been completed for this scheme with the details summarised in paragraphs 4.3.2 and 4.3.3 below.
- 4.3.2 Positive Impact: Implementing the lengths of waiting restriction will:
  - Ensure adequate visibility and accessibility around junction radii and along Valley Road for both pedestrians and road users, thus ensuring the free flow of traffic and ability to undertake turning manoeuvres/ ability to cross a junction safely;
  - Ensure access to driveways of 51 to 83 Valley Road; and
  - Provide better access to the bus stop on Valley Road, west of Brick Mill Road, by allowing the bus to pull closer to the kerb.
- 4.3.3 Negative Impact: Implementing the lengths of waiting restriction will:
  - Prevent residents of 51 to 83 Valley Road from parking outside their properties, although such parking does not take place at present.

#### 4.4 Council Policies and City Priorities

4.4.1 The proposals contained in the report have no implications for the council constitution.

## 4.4.2 Local Transport Plan 3: Strategic Approaches:

**Connectivity:** P18. Improve safety and security P22. Develop networks and facilities to encourage cycling and walking.

## 4.5 **Resources and Value for Money**

4.5.1 The estimated total cost of the scheme at present is £5,500, broken down as approximately £1,500 staff costs and £4,000 works and advertisement costs, funded from a section 106 receipt from a private developer, for the introduction of the Traffic Regulation Order and in the event of there being a sum of money not expended upon completion of the scheme, then this will be returned to the developer, as stipulated within the Section 106 Agreement.

#### 4.5.2 Capital Funding and Cash Flow

Funding Approval:	Capital Section Reference Number :-						
Previous total Authority	TOTAL	TO MARCH	FORECAST				
to Spend on this scheme		2013	2013/14	2014/15	2015/16	2016/17	2017 on
	£000's	£000's	£000's	£000's	£000's	£000's	£000's
LAND (1)	0.0						
CONSTRUCTION (3)	0.0						
FURN & EQPT (5)	0.0						
DESIGN FEES (6)	0.0						
OTHER COSTS (7)	0.0						
TOTALS	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Authority to Spend	TOTAL	TO MARCH			ORECAST		
required for this Approval	£000's	2013 £000's	2013/14 £000's	2014/15 £000's	2015/16 £000's	2016/17 £000's	2017 on £000's
LAND (1)	0.0	20003	20003	20003	20003	20003	20003
CONSTRUCTION (3)	4.0			4.0			
FURN & EQPT (5)	0.0						
DESIGN FEES (6)	1.5			1.5			
OTHER COSTS (7)	0.0						
TOTALS	5.5	0.0	0.0	5.5	0.0	0.0	0.0
Total overall Funding	TOTAL	TO MARCH		F	ORECAST		
(As per latest Capital		2013	2013/14	2014/15	2015/16	2016/17	2017 on
Program m e)	£000's	£000's	£000's	£000's	£000's	£000's	£000's
LCC Supported Borrowing	0.0						
Revenue Contribution	0.0						
Capital Receipt	0.0						
Insurance Receipt Lottery	0.0						
Gifts / Bequests / Trusts	0.0						
European Grant	0.0						
Health Authority	0.0						
School Fundraising	0.0						
Private Sector	0.0						
Section 106 / 278	5.5			5.5			
Government Grant - LTP /TSG	0.0			0.0			
SCE (C)	0.0						
SCE(R)	0.0						
Departmental USB	0.0						
Corporate USB	0.0						
Any Other Income (Specify)	0.0						
Total Funding	5.5	0.0	0.0	5.5	0.0	0.0	0.0
Balance / Shortfall =	0.0	0.0	0.0	0.0	0.0	0.0	0.0

#### 4.6 Legal Implications, Access to Information and Call In

4.6.1 There are no specific legal implications included within this report, nor is any information contained within the report to be deemed confidential. The scheme is expected to be complete within the 2014/2015 financial year.

## 4.7 Risk Management

4.7.1 There are no risk issues, over and above those expected when working in the public highway, generated by the proposals contained within this report. The implementation of the scheme will mitigate any potential risk caused by overspill parking caused by the new development onto immediate areas of the public highway.

#### 5 Conclusions

5.1 It considered appropriate to introduce a Traffic Regulation Order on Brick Mill Road, Valley Green and Valley Road in the Pudsey area, which will formalise the existing, informal parking layout currently undertaken by residents. The Order will consist of lengths of 'No waiting at any time', as shown on drawing TMW28-1-1911\_01c, around junctions and along a length of Valley Road, which will maintain visibility and accessibility across those junctions and along Valley Road at this point.

#### 6 Recommendations

- 6.1 The Chief Officer (Highways and Transportation) is requested to:
  - authorise the detailed design and subsequent implementation of a scheme in the Pudsey Ward, as shown on drawing TMW-28-1-1911\_01c, to introduce a series of waiting restrictions on Brick Mill Road, Valley Green and Valley Road, Pudsey;
  - ii) Request the City Solicitor to advertise a draft Traffic Regulation Order to introduce a series of waiting restrictions as described in paragraph 6 i); and if no valid objections be received, make and seal the Traffic Regulation Order as advertised:
  - iii) approve an injection of £5,500 into the capital programme, funded from a section 106 receipt
  - iv) give authority to incur expenditure of £5,500 being £4,000 construction costs, and £1,500 staff design fees, funded from a section 106 receipt.

# 7 Background Documents<sup>1</sup>

#### 7.1 None.

<sup>&</sup>lt;sup>1</sup> The background documents listed in this section are available to download from the Council's website, unless they contain confidential or exempt information. The list of background documents does not include published works.

# Equality, Diversity, Cohesion and Integration Screening



As a public authority we need to ensure that all our strategies, policies, service and functions, both current and proposed have given proper consideration to equality, diversity, cohesion and integration.

A **screening** process can help judge relevance and provides a record of both the **process** and **decision**. Screening should be a short, sharp exercise that determines relevance for all new and revised strategies, policies, services and functions. Completed at the earliest opportunity it will help to determine:

- the relevance of proposals and decisions to equality, diversity, cohesion and integration.
- whether or not equality, diversity, cohesion and integration is being/has already been considered, and
- whether or not it is necessary to carry out an impact assessment.

Directorate: Development	Service area: Traffic Management			
Lead person: Jonathan Waters	Contact number: 39 50654			
1. Title: Littlemoor Bowling Club S106	Traffic Regulation Order			
Is this a:	_			
Strategy / Policy Ser	vice / Function X Other			
If other, please specify				
2 Please provide a brief description of	2. Please provide a brief description of what you are screening			
2.1 loudo provido a brior accomption o	what you are concerning			
requesting authority to undertake the implementation of a Traffic Regulation				

## 3. Relevance to equality, diversity, cohesion and integration

All the council's strategies/policies, services/functions affect service users, employees or the wider community – city wide or more local. These will also have a greater/lesser relevance to equality, diversity, cohesion and integration.

The following questions will help you to identify how relevant your proposals are.

When considering these questions think about age, carers, disability, gender reassignment, race, religion or belief, sex, sexual orientation and any other relevant characteristics (for example socio-economic status, social class, income, unemployment, residential location or family background and education or skills levels).

Questions	Yes	No
Is there an existing or likely differential impact for the different	<b>\</b>	
equality characteristics?		
Have there been or likely to be any public concerns about the		<b>✓</b>
policy or proposal?		
Could the proposal affect how our services, commissioning or		<b>~</b>
procurement activities are organised, provided, located and by		
whom?		
Could the proposal affect our workforce or employment		<b>✓</b>
practices?		
Does the proposal involve or will it have an impact on		<b>✓</b>
<ul> <li>Eliminating unlawful discrimination, victimisation and</li> </ul>		
harassment		
<ul> <li>Advancing equality of opportunity</li> </ul>		
Fostering good relations		

If you have answered **no** to the questions above please complete **sections 6 and 7** 

If you have answered **yes** to any of the above and;

- Believe you have already considered the impact on equality, diversity, cohesion and integration within your proposal please go to **section 4.**
- Are not already considering the impact on equality, diversity, cohesion and integration within your proposal please go to **section 5**.

## 4. Considering the impact on equality, diversity, cohesion and integration

If you can demonstrate you have considered how your proposals impact on equality, diversity, cohesion and integration you have carried out an impact assessment.

Please provide specific details for all three areas below (use the prompts for guidance).

• How have you considered equality, diversity, cohesion and integration? (think about the scope of the proposal, who is likely to be affected, equality related information, gaps in information and plans to address, consultation and engagement activities (taken place or planned) with those likely to be affected)

Consultation has taken place with the following stakeholders:

- Local Councillors
- Emergency Services (Police, Fire and Ambulance Services)
- The Combined Authority (METRO)
- Local residents of Valley Green

Support for the scheme has been received from a Ward Member, the emergency services and a resident of Valley Green. The proposals are the result of a Section 106 Agreement between Leeds City Council and Littlemoor Working Mens Club and Institute Limited, which own Littlemoor Bowling Club. Consultation with the residents of Valley Green has helped to form the final proposals.

As part of the formal public advertisement process, the wider public will be informed of the proposals through notices on street lighting columns and an advertisement in the local newspaper.

## Key findings

**(think about** any potential positive and negative impact on different equality characteristics, potential to promote strong and positive relationships between groups, potential to bring groups/communities into increased contact with each other, perception that the proposal could benefit one group at the expense of another)

#### Positive Impacts of the Scheme Features:

- The scheme will have a positive impact on both pedestrians and road users through the removal of parking at junctions. This removal of parking will ensure visibility is maintained for pedestrians needing to cross the junctions affected, with visibility being key for those disabled and those with pushchairs. Road users will be benefited by being able to undertake a turning manoeuvre more safely. The restrictions shall also help to keep clear a bus stop, giving the bus the opportunity to pull close to the kerb, making access and egress easier for all, but particularly the elderly, those with limited mobility and those with younger children.
- The scheme will ensure the ability for residents of 51 to 83 Valley Road the
  opportunity to undertake manoeuvres into their driveways through the prevention
  of parking outside their properties.

#### Negative Impacts of the Scheme Features:

 Whilst at present no long term parking takes place between 51 and 83 Valley Road, the implementation of 'No waiting at any time' will remove the ability to park for those residents.

#### Actions

(think about how you will promote positive impact and remove/ reduce negative impact)

With regards to the negative impact on residents of 51 to 83 Valley Road, these properties all have off street parking provision. At present, due to the parking taking place opposite these properties, residents do not choose to park outside their properties, as they are aware that this would cause an obstruction of the highway. Should it be absolutely necessary and for the purposes of loading and unloading, the restriction allows a grace period of 20 minutes which residents could utilise.

<ol><li>If you are not already considering the impact on equality, diversity, cohesion and integration you will need to carry out an impact assessment.</li></ol>		
Date to scope and plan your impact assessment:	N/A	
Date to complete your impact assessment	N/A	
Lead person for your impact assessment (Include name and job title)	N/A	

6. Governance, ownership and approval		
Please state here who has approved the actions and outcomes of the screening		
Name	Job title	Date
Nick Hunt	Principal Engineer	Xx/5/2014
	- <del>-</del>	

7. Publishing
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This screening document will act as evidence that due regard to equality and diversity has been given. If you are not carrying out an independent impact assessment the screening document will need to be published.

If this screening relates to a **Key Delegated Decision**, **Executive Board**, **full Council** or a **Significant Operational Decision** a copy should be emailed to Corporate Governance and will be published along with the relevant report.

A copy of **all other** screening's should be sent to <u>equalityteam@leeds.gov.uk</u>. For record keeping purposes it will be kept on file (but not published).

Date screening completed	19 May 2014
If relates to a Key Decision - date sent to Corporate Governance	
Any other decision – date sent to Equality Team (equalityteam@leeds.gov.uk)	